Keeping School Campus Safety Actually Safe Protecting Students and Staff

NMSBA Leadership Retreat — July 12, 2019 Geno Zamora, Esq. — Ortiz & Zamora, LLC Nicholas A. Govea, Esq. Includes
2019 laws and
NMPSIA
Mandatory
Standards





Overview

- Purpose of session:
 - Begin or reexamine a dialogue about what safety means on a school campus
- •What <u>old and new</u> laws and regulations apply?
- Best practices and practical considerations
- What type of public safety/security is best for our campus?
- Discussion/Questions

Important Considerations

- Worst case scenario: active shooter on campus
- <u>Everyday scenario</u>: standard student discipline issues
- Urban and rural district/school differences
 - Access to law enforcement services
- Should there be arms on campus?
 - Law enforcement?
 - Contractors?
 - Security personnel?
- What funding considerations are necessary?

NMPSIA Approved Options for Safety on Campus

 School Resource Officer (SRO) – Agreement with local law enforcement

Licensed Private Security Guard (Contractor) –
 Private contractor with Level III license

- School Safety Personnel (SSP) School employees with sole duties to provide security (requires licensing)
 - Possibly retired law enforcement officers



Funding



Issue Spotting

- Why not administrators, teachers, volunteers, parents, etc.?
- Overall Concern: Training and personal demeanor?
- How are arms carried and stored?
- What are rules of engagement?
- How does arriving law enforcement know who is armed?



Federal Law



Federal Gun Free Zones Act (GFSZA) 18 USC § 922(q)(2)

- Unlawful to knowingly possess a firearm in a school zone.
 §922(q)(2)(A)
- Exceptions:
 - If licensed to carry a firearm on school premises
 - Unloaded and locked in a container or rack in a vehicle
 - Approved by the school for use in a program (i.e. ROTC)
 - Use pursuant to a contract with the school (individual or contractor)
 - Law enforcement acting in official capacity
 - Unloaded while crossing premises for accessing public/private hunting grounds (only with school permission)

New Mexico Law

Unlawful Carrying of a Deadly Weapon on School Premises

NMSA § 30-7-21

- Unlawful to carry a deadly weapon on school premises
- Premises includes buildings, grounds, fields, parking lots, school busses and non-school property where schoolsanctioned activities are taking place
- Exceptions:
 - Peace officer
 - School security personnel
 - ROTC programs or state-authorized hunter safety training
 - School-approved program, class or other activity involving a deadly weapon
 - If older than 19, a weapon in a private vehicle, for lawful protection of property
- 4th degree felony

NMSBA Policy Service:

Current Policies

- <u>Staff Conduct:</u> Shall not bring firearms onto or possess on school property, "except with proper authorization".
- **Volunteers:** no firearms or weapons on school property, "except with proper authorization".
- <u>Employees:</u> No employee, other than one who has obtained authorization from the appropriate school administrator, shall carry a weapon on school grounds.
- Questions clarified by HB 129:
 - What is proper authorization?
 - Who is the appropriate school administrator?

More New Mexico Law

2019 Legislative Session House Bill 129

- Effective July 1, 2020
- Only a local school board has authority to authorize <u>school</u> <u>security personnel</u> to carry a firearm on district property
 - Firearm means a handgun
 - School security personnel limited to retired or former certified and commissioned law enforcement officers employed by a school district
 - · Must be 3 years certified
 - Completion of school security personnel training
 - Background check
 - Physical and psychological evaluation for firearm suitability
 - Not allowed to perform any duty other than school security while carrying a firearm
- NMPED and NMPSIA to approve school security personnel and firearms training programs to include working with students with special needs, cultural competency and prohibited profiling practices
- NMPED to develop regulations by July 1, 2020

NMPSIA Mandatory Standards for School Security Personnel

- Adopted March 8, 2018
- Only 3 options for Districts and Charters "to be followed and implemented":
 - Option 1: School Resource Officer (SRO)
 - Contract with local law enforcement agency
 - Option 2: Licensed Private Security Guard
 - Licensed through RLD, training for students and campus setting (Contractor)
 - Option 3: School Security Personnel (SSP)
 - Level 3 Security Guard License Changed by HB 129
 - Former law enforcement with current licensing
 - No SSP until complete NMPSIA licensing, training and contracting requirements

NMPSIA Mandatory Standards

- School Site Specific Training Working among middle schoolers, teenagers, small children, etc.
- Additional On-Going Training:
 - Firearm safety, operational tactics, legal responsibilities and duties
 - Crisis intervention training and certification
 - Non-violent crisis intervention certification
 - Continuing education training hours for license renewal
- Employees Retired Law Enforcement Officer with up-to-date certification and training meeting NMPSIA standards
- Contractors Level 3 Security License:
 - Criminal background check
 - Specific training curriculum
 - Must pass the exam
 - Firearm certification, endorsements, and other weapon training
 - Completion of a psychological evaluation for suitability to carry firearms

NMPSIA Mandatory Standards – Must be met prior to allowing tirearms on

- Board MUST adopt a policy reflecting NMPSIA requirements, reviewed by NMPSIA first
- MOU with all applicable law enforcement agencies, approving:
 - presence of SRO or armed employee on campus
 - standard operating procedures
- Provide all applicable law enforcement agencies with identification and pictures of persons on school grounds with firearms
- Follow standards for carrying and storing firearms on campus

Proposed New Board Policies

- Adopt policies that incorporate requirements in NMPSIA 2018 Guidelines
 - Prohibition of storing weapons or ammunition on campus
 - If performing other duties, firearm must be unloaded and properly secured out of sight in the SSP's locked vehicle
 - MOU with law enforcement agency serving as SRO
 - Board policies governing security option
- Sample SRO policy:
 - On-site security
 - Yearly firearms and school-related trainings
 - Assisting in the development of safety protocols and procedures
 - Law enforcement agency covers cost of weapons and ammunition
 - Public order level offenses considered disciplinary issues
 - No use of force unless apparent threat to public safety
 - Serious legal violations and threats to public safety will be handled as a law enforcement matter
 - Investigation of school-related conduct separate from investigation of criminal conduct

Consequences

Failure to follow NMPSIA Mandatory Standards could lead to denial of coverage

Discussion Regarding Options

| Option | Advantages | Disadvantages |
|--|---|---|
| School Resource Officer (SRO) | Current law enforcement Officer Employed by law enforcement agency Guns, ammo, training, equipment provided by agency | Agency is supervisor, not District Agency makes ultimate assignment and discipline decisions MOU Compliance |
| Licensed Private Security Guard (Contractor) | Contractor pays training, equipment, etc. Can quickly terminate contract Contractor has insurance | Not district employees Verification of skills, demeanor, etc. Cost |
| School Safety Personnel (SSP) | District employee subject to assignment, discipline, etc. | LiabilityPoliciesEngagementProgram costs |

Discussion and Questions

- What safety options exist?
- What laws, regulations, policies and insurance mandates apply?
- What policies do we need to consider?
- What option works best for my district?

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