

New Mexico Public Education: Mid-Session Review

Charles Sallee, Deputy Director for Program Evaluation February 22, 2019

Presentation Overview



Mid-Session Fiscal Summary

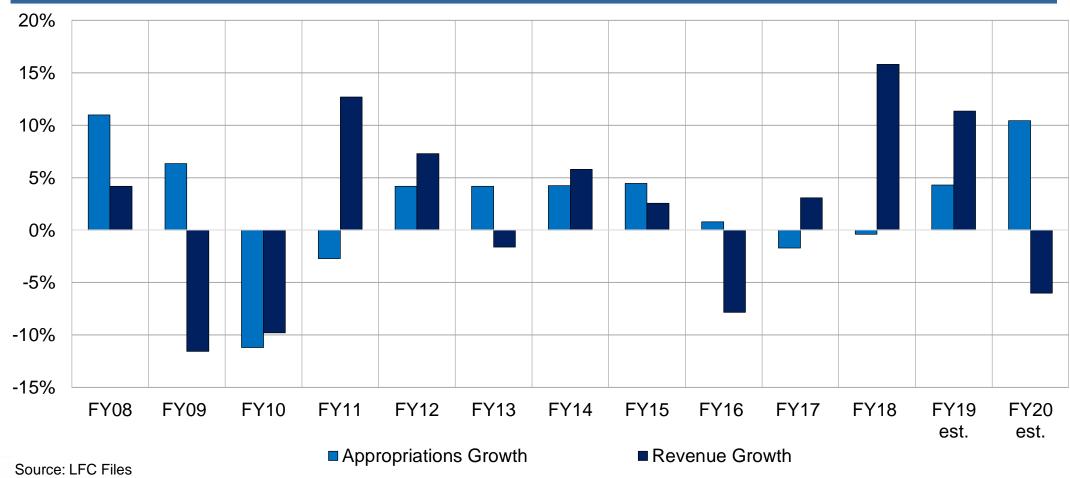
 Description of the New Mexico Sufficiency Lawsuit

Review of Evidence-Based Programs



New Mexico's Fiscal Stability: Recurring General Fund Year-Over-Year Revenue and

Recurring General Fund Year-Over-Year Revenue and Appropriations Growth





FY19 and FY20 Overview

- \$1.1 billion in "New Money" in FY20.
- HB2 \$688 million.
- \$1.3 billion in "excess" one-time, non-recurring funding in FY19.
- Other major spending components Roads, Capital Outlay, Taxes.



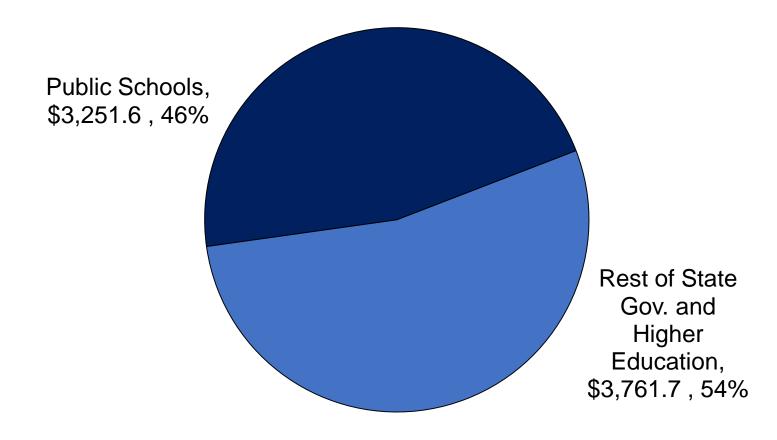
Major Focus going into Session for LFC

- NCSL No Time to Lose
- LFC/LESC Interim Coordination
- High Quality Teaching and Effective School Leadership
- Extended Learning Opportunities, particularly for At-Risk Students
- Effective and Efficient Administration and Accountability.





New Mexico General Fund Appropriations Recommendation for FY20: \$7 Billion Total (in Millions)





Source: LFC Files

State Funding for Public Schools, FY20 HB2 Increases

Formula Funding:

- Allocated by a funding formula called the State Equalization Guarantee (SEG) formula.
- Instructional Materials Funding moved to operational funding in HB2.
- School districts and charter schools have discretion over how to spend operational funds.

\$3.1 Billion

(\$489 million, 19% increase)

Categorical ("Middle-of-the-Line") Funding:

- Allocated by formulae for specific programs, e.g. transportation.
- School districts and charter schools must use categorical funds for categorical programs.

\$103 Million

PED Initiative ("Below-the-Line" or "Related Recurring") Funding:

- Allocated by the Public Education Department (PED) for initiatives and pilot projects.
- School districts and charter schools generally apply for competitive grants from the PED.

\$63.1 Million



Source: LFC Files

Major Funding Items in Formula (HAFC - HB2)

- At-Risk Student Funding: \$113 million
- K-5 Plus Funding: \$119 million
- Extended Learning Time Programs: \$62 million
- Salary Increases (6%) and Increased Minimum Salaries (\$162.3 million)
- Instructional Materials (\$30 million) and a separate \$26.5 million special
- Bilingual program funding gets a 20% increase (\$6.9 million)
- Insurance, Fixed Costs, ERB Increases
- Much of the Funding is tied to HB5/SB1



Source: LFC Files

Categorical, Related Recurring, and Other Funding

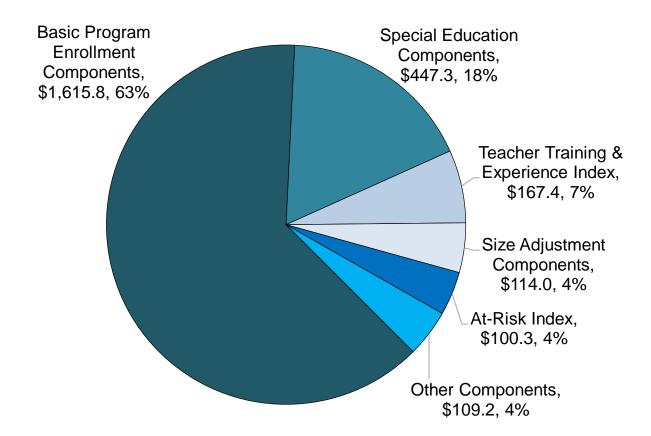
- Transportation: \$113.6 million
- PreK: \$42 million
- School Buses: \$33 million
- Teacher Loan Repayment: \$25 million
- State-Support Reserve and Education Reforms: \$65 million



Note: PreK funding includes federal funds.



Final FY18 Public School Operational Funding Allocated by SEG Formula Components (in Millions)



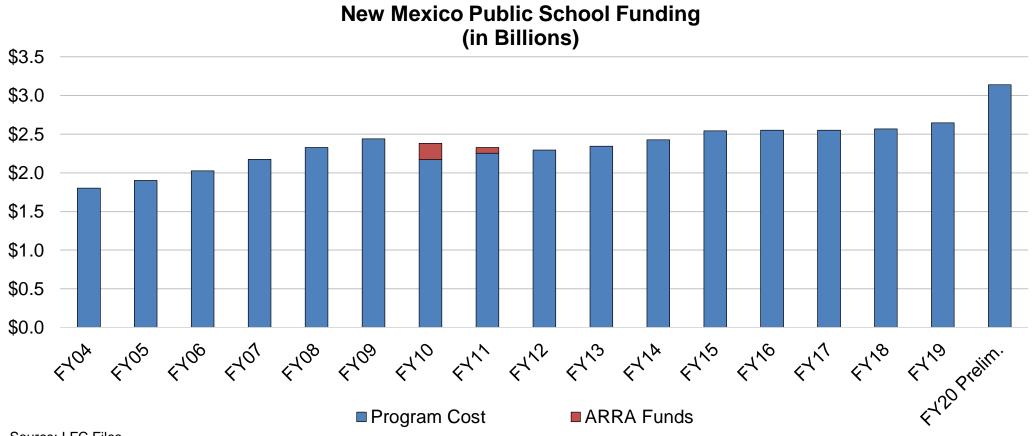
Formula Components	Program Cost Funding	Percent of Total
Basic Program Enrollment Components	\$1,615.8	63%
Special Education Components	\$447.3	18%
Teacher Training & Experience Index	\$167.4	7%
Size Adjustment Components	\$114.0	4%
At-Risk Index Will increase to \$240 million	\$100.3	4%
Other Components	\$109.2	4%
Total	\$2,554.0	100%

Source: LFC files.



Source: LFC analysis of PED data.

Historical New Mexico Public School Operational SEG Funding

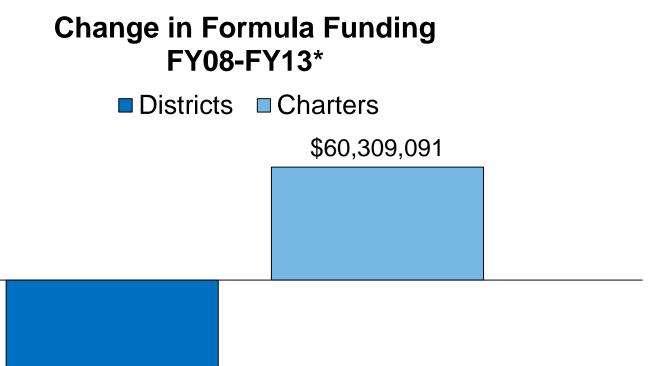




Source: LFC Files.

Note: ARRA refers to the federal American Recovery and Reinvestment Act of 2009.

Distribution of Increased Funding in the SEG Formula



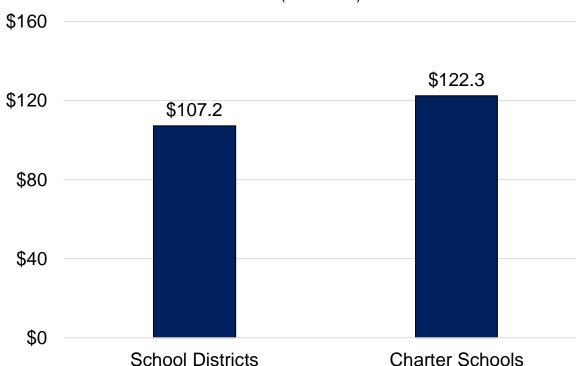




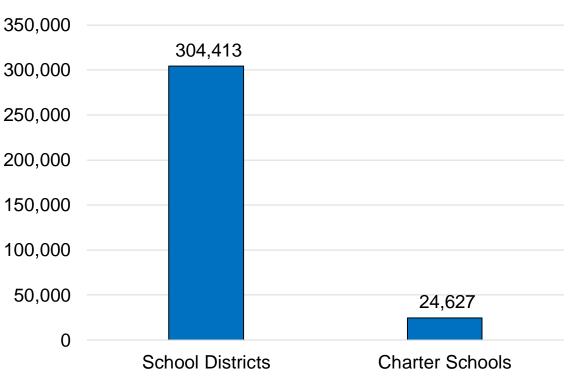
Distribution of Increased Funding in the SEG Formula

Formula Funding Change from FY08 to FY18

(in Millions)



FY18 School District and Charter School Student Enrollment



Source: LFC analysis of PED data.

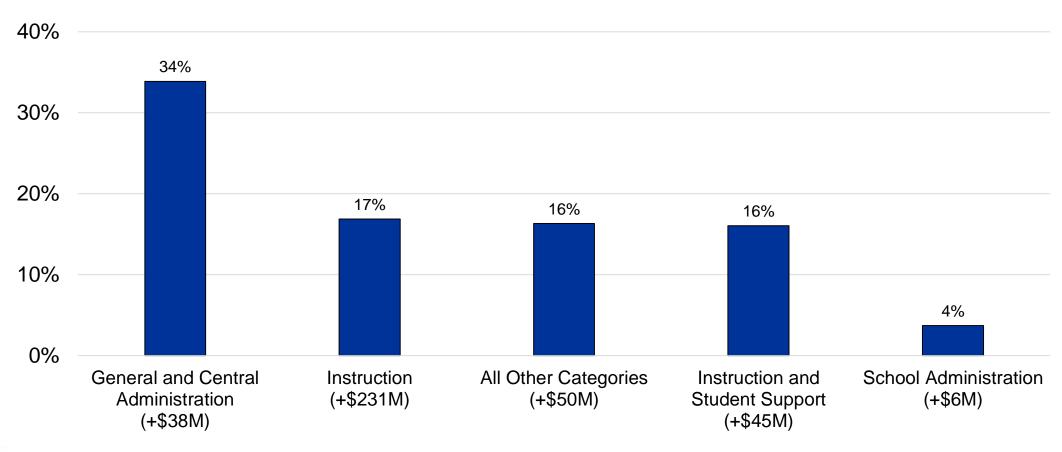
Note: Formula funding measured as program cost.

Source: LFC analysis of PED data.

Note: Enrollment measured as student membership (MEM)



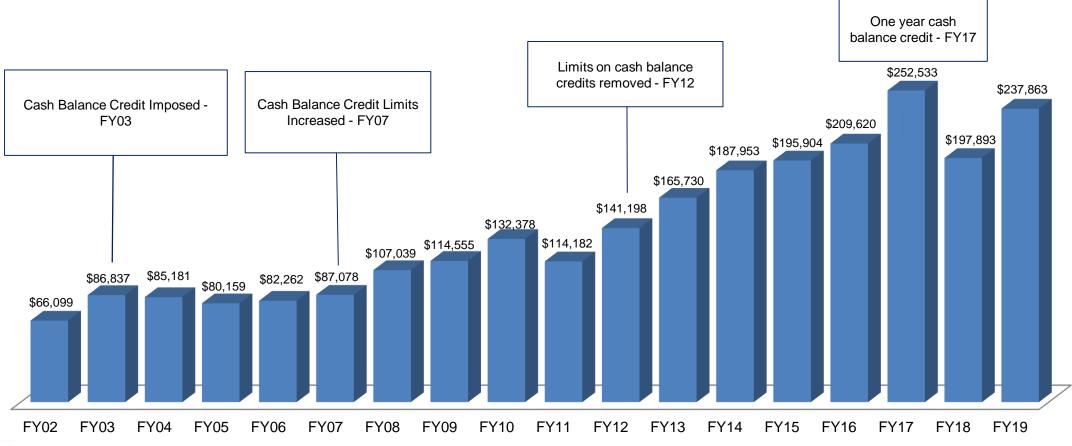
Percent Increases in Public School Operational Spending: \$370 Million (16 Percent) Total Increase from FY07 to FY17





Source: LFC analysis of PED data

Public Schools: Statewide Unrestricted Cash Balances in Operating Budgets (in Thousands)





Source: LFC analysis of PED data

New Mexico Public Education: Academic Performance is Well Below Targets.

Measure	FY16 Actual	FY17 Actual	FY18 Target	FY18 Actual	Program Rating	R
Fourth-grade students who are proficient on standards-based assessments in reading	25%	25.2%	30%	29.1%	Y	
Fourth-grade students who are proficient on standards-based assessments in mathematics	23.1%	23.1%	30%	25.6%	R	
Eighth-grade students who are proficient on standards-based assessments in reading	25.7%	27.9%	30%	29%	Y	
Eighth-grade students who are proficient on standards-based assessments in mathematics	19.2%	20.2%	30%	20.8%	R	
Recent high school graduates who take remedial courses at higher education institutions	43.1%	37.2%	<35%	NR	R	
Four-year cohort graduation rate	71%	71%	75%	NR		ce: LFC FY18 Fourth ter PED Report Card p.2



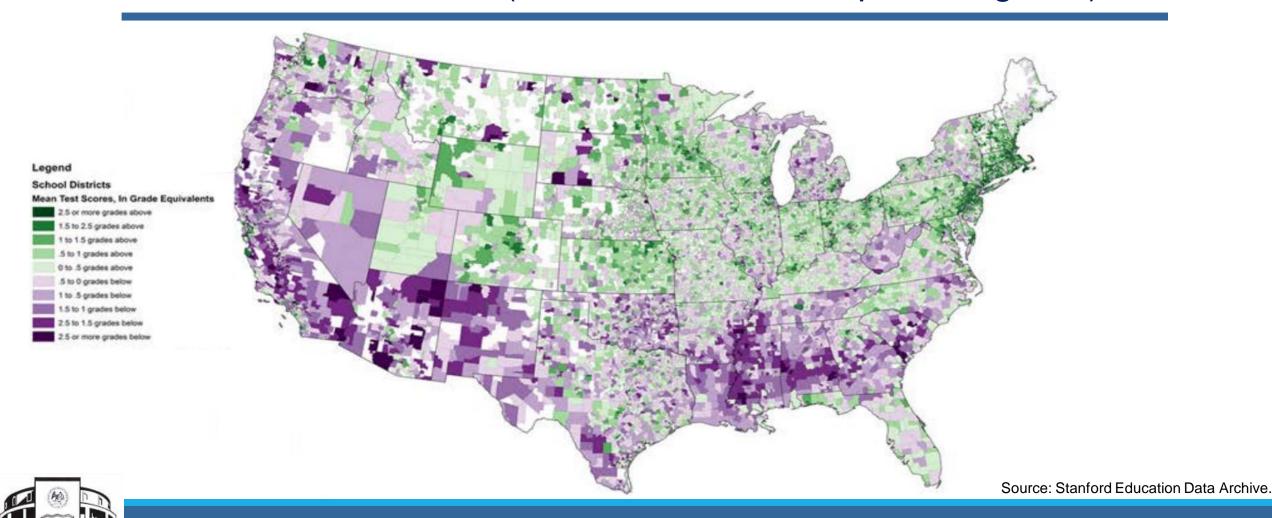
New Mexico Education Sufficiency Lawsuit: Yazzie and Martinez v. State of New Mexico



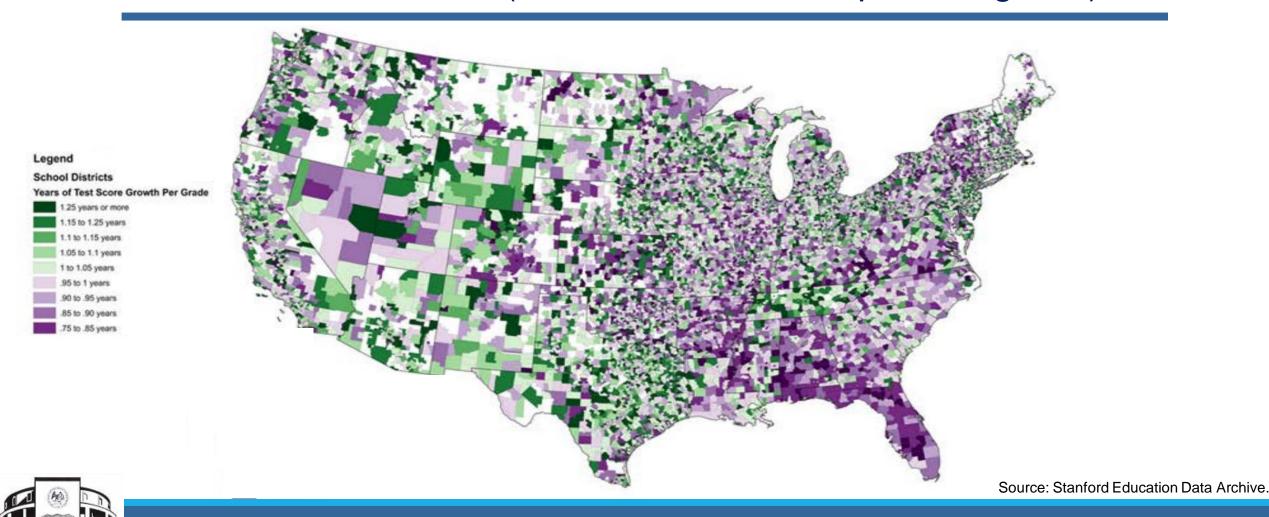
- The plaintiffs alleged that New Mexico is not meeting its constitutional obligation to provide sufficient funding and programming for at-risk public school students.
- In July and December, the District Court ruled that:
 - 1) Outputs are "dismal" and therefore...
 - Inputs (funding/programming) must be insufficient; and
 - 3) Oversight over public education should be enhanced.



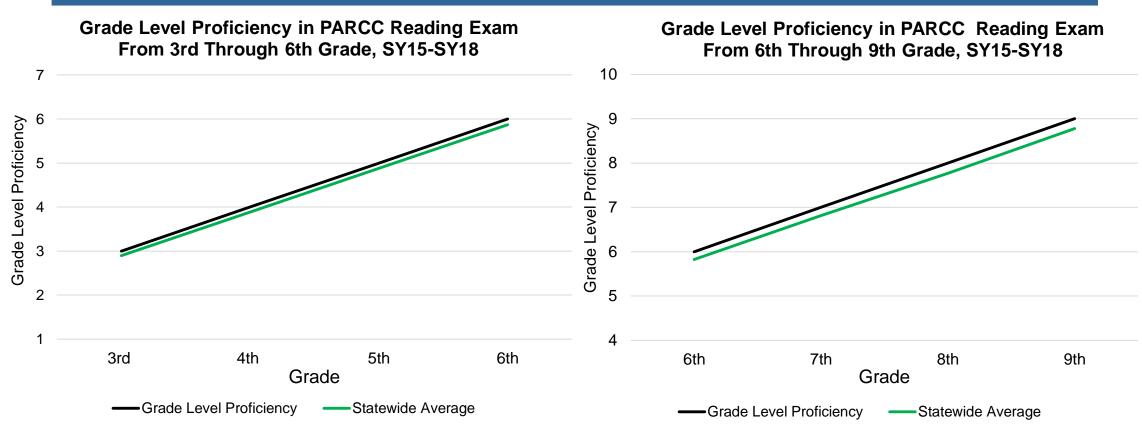
National Student Average Test Scores, Grades 3-8, 2009-2013 (Green = Positive, Purple = Negative)

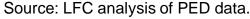


National Student Average Test Score Growth, Grades 3-8, 2009-2013 (Green = Positive, Purple = Negative)



Findings from NM Longitudinal Data: Students Generally Gain a Year's Worth of Learning Each Year



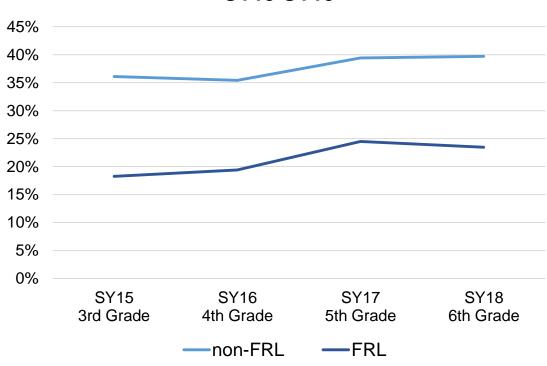


Note: Average state reading scores for each year were divided by 750 (the proficiency threshold score) and then multiplied by the grade level number. A score of 750 in third grade would be a value of three in these charts.

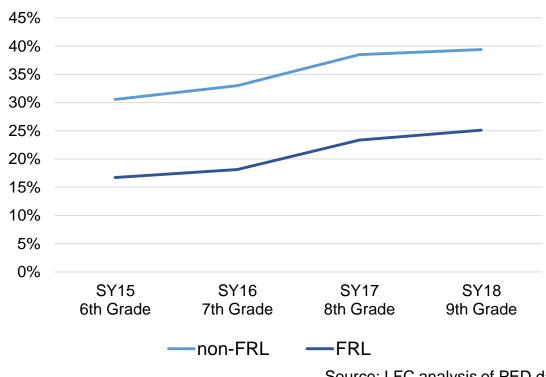


New Mexico Achievement Gaps: Low Income Students Start Off Academically Behind

Percent of Student Proficient in Reading Grades Three through Six, PARCC scores SY15-SY18



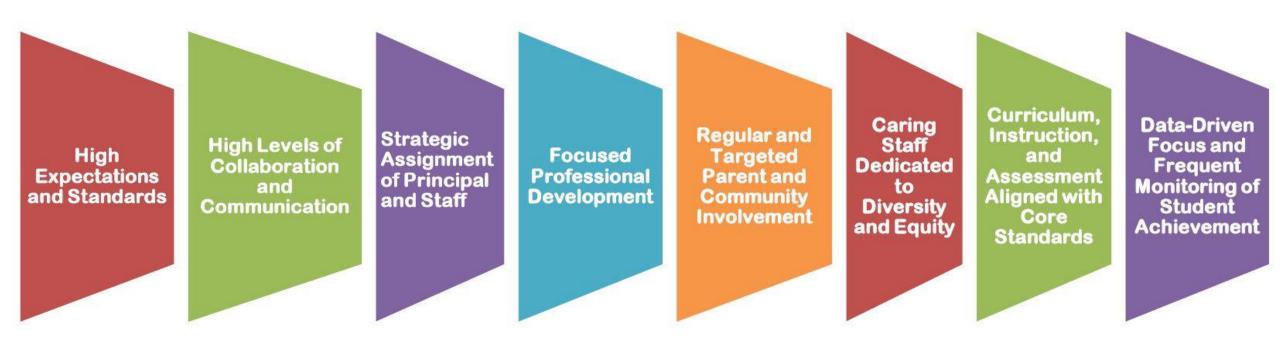
Percent of Student Proficient in Reading Grades Six through Nine, PARCC scores SY15-SY18





Source: LFC analysis of PED data.

What Works in Public Education: Eight Characteristics of High-Performing Schools.





What Works in Public Education: Targeting Resources to Evidence-Based Practices.

- New Mexico should systemically prioritize implementing programs and education interventions proven through rigorous research to improve student outcomes and that are cost beneficial.
- Targeting increased spending on certain populations of students with evidence-based interventions yields better and more cost-beneficial results than simply increasing funding.
- Results First report focuses on evidence-base for the following school interventions:
 - Teacher Quality Page 14.
 - Extended Learning Time Page 17.
 - Non-Academic Supports Page 19.
 - Teaching and Instructional Practices Page 21.
 - College and Career Readiness Page 23.
 - Class Size Page 25.
 - Charter Schools Page 28.



What Works in Public Education: Targeting Resources to Evidence-Based Practices.



While there is no silver bullet for improving outcomes, analysis can help identify evidence-based practices to improve student and teacher success.

- Class size reduction can have modest positive effects on student outcomes in early grades, but is less costbeneficial in later grades.
- Teacher professional development on data-driven instruction has greater cost-benefit impact than other types of professional development.
- Creating more time for student learning and enrichment can improve outcomes, but additional time must be high quality.

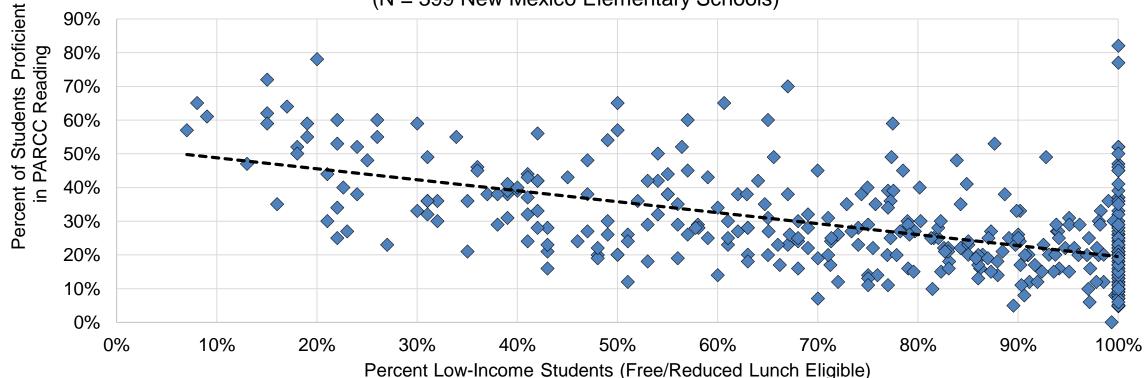


Source: LFC (2019) Results First: Education Initiatives. p.1, 17, 25, and 31.

Low-income schools tend to have lower student proficiency, but many low-income schools can have high proficiency

Relationship between Elementary Schools' PARCC 3rd Grade Reading Proficiency and Percent of Students with Low Income, SY17

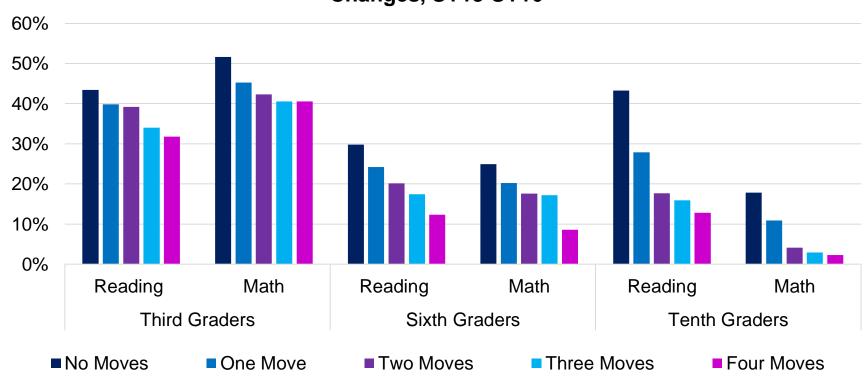
(N = 399 New Mexico Elementary Schools)



Source: LFC analysis of PED data.

Longitudinal Data: Student Mobility affects Student Academic Achievement

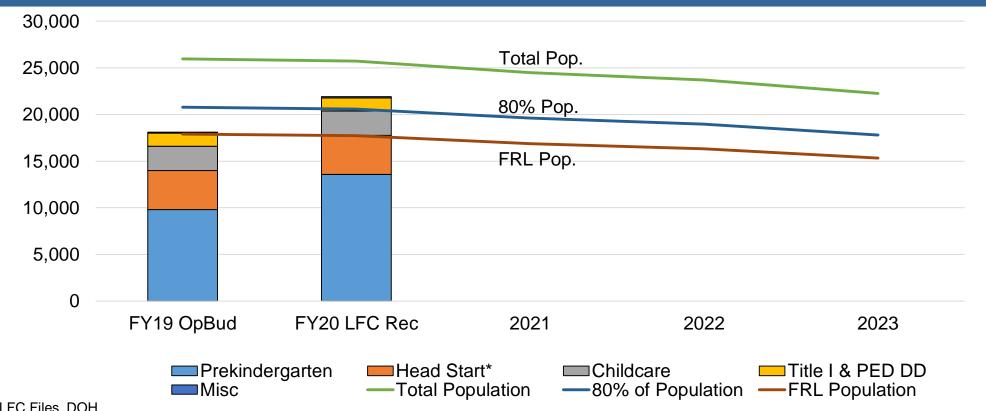
Percent of Students Proficient on SY16 PARCC by Number of School Changes, SY13-SY16





Source: LFC (2017) Longitudinal Student Performance Analysis. p.14

New Mexico 4-Year-Old Service Capacity: Care and Education



Source: LFC Files, DOH

Notes: Represents funded slots not accounting for children enrolled in multiple services or seasonality

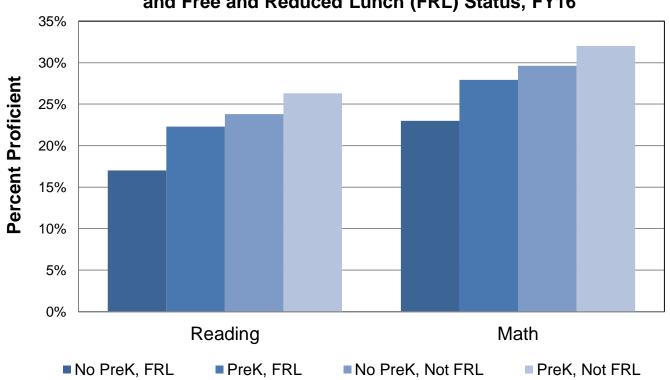
⁺Estimated from free/reduced lunch participation rates in New Mexico public schools (185 percent of federal poverty level) Misc=City of Albuquerque and City of Santa Fe funded slots



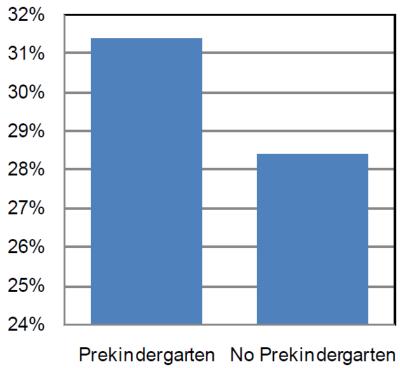
^{*}Includes American Indian Head Start Programs (slots)=685

Prekindergarten Performance

Student Third Grade Reading Proficiency by PreK Enrollment and Free and Reduced Lunch (FRL) Status, FY16



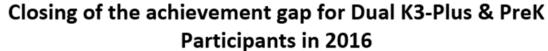
Prekindergarten Participation and 5th Grade PARCC Reading Proficiency in FY16

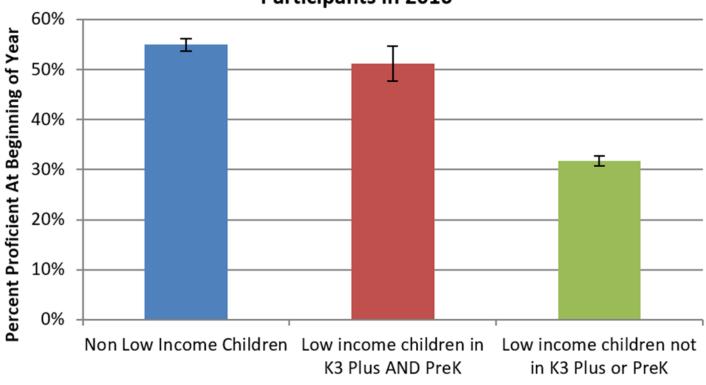




Source: LFC 2017 Early Childhood Accountability Report. p.7

PreK and K-3 Plus can help close the Achievement Gap







Conclusion



- The state's response to the education sufficiency lawsuit will likely lead to significant changes for New Mexico public education.
- New Mexico needs to strategically target funding to what works and monitor education spending.





For More Information

- http://www.nmlegis.gov/lcs/lfc/lfcdefault.aspx
 - Session Publications Budgets
 - Performance Report Cards
 - Program Evaluations

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