### Creative Revenue Generation for Public Schools

#### 2016 School Law Conference

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### Trending Nationwide

- Non-traditional, New And Creative Revenue Streaming
- What are schools doing to raise money?
- Do site level administrators know what is happening with all staff in all buildings?
- Are staff members trained? Do they know what is permissible?
- What policies exist in your district to guide these types of activities?
- What protocols and procedures do you need to put into place to protect schools from liability?

### Show Me the Money

- In-school advertising
- Licensing of the School Brand
- Naming Rights
- Crowdfunding
- Booster Clubs/Private Donations
- Cellular Tower Leases

#### Advertising on School Grounds or Through

#### School Media

 Advertising is found all around school campuses.



- WHAT TYPES?
- All schools should have policies governing the use of advertising on school property.
- Procedures and protocols must also be established to ensure consistent practices across buildings.
- Inconsistent practices increase school district risk of discrimination and Free speech claims.

# What does Advertising have to do with the Constitution?

- <u>Remember:</u> Different types of speech = different protections under the Constitution.
- Generally: a 3<sup>rd</sup> party has no speech rights in the public schools.
- However: when you allow a 3<sup>rd</sup> party access to school property for the purpose of advertising, you open the door to 1<sup>st</sup> amendment protection.
- Have you created a limited public forum in your school?

#### Policies Matter

- Board must determine where 3<sup>rd</sup> party speech, i.e. advertising, will be permitted.
- In areas where advertising is not permitted, a closed forum exists.
- Example: May permit advertising on the fence around the baseball field, but not inside the school building. Therefore, a limited public forum exists on the softball field, but the school building is a closed forum.

## Your Actual Practices Matter

- All administrators must understand your policy.
- All administrators must practice consistent enforcement of the policy.
- Policy should be clear as to those individuals responsible for enforcing the policy.

### Private speech in a public school?

- You decide; however, all restrictions must be <u>viewpoint neutral</u>.
- Schools may make restrictions based on:
  - Subject matter
  - Class of Speaker
- Schools may restrict:
  - o Time
  - o Place
  - Manner



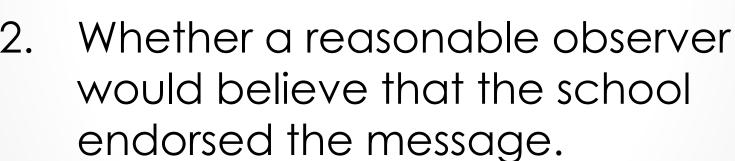
### What Can Schools Legally Restrict?

- Advertising relating to:
  - Religion
  - Politics
  - Controversial Subject Matters

### Government Speech Test

#### • 3-prong test:

1.The historical context of the speech.



Whether the school had direct control over the message.



### Website Advertising

- Different types of revenue generation
  - Lease-of-Space
  - Pay-per-click
  - Special Savings offers
- Address issues through contractual terms
- All advertising must be thoroughly investigated
  - Does the site link to inappropriate or objectionable sites?
  - What is being sold on the site?
  - Is it appropriate for all ages of the children/public who may view it?



- Is the site legally compliant with Federal Laws?
  - o CIPA
  - o COPPA

### School Bus Advertising

- NMSA § 22-28-1-6; NMAC 6.40.2.11
- School boards may allow advertising on inside and outside of school buses; board must develop guidelines
- No obscenity, sexual material, tobacco alcohol, political campaigns or causes, religion, promoting drug use or general content determined harmful of inappropriate by PED.
- Private bus contractors may lease space to district for advertising; contractor gets 10% of the revenue.
- Must not interfere with rules for bus markings, lights and signs; specific rules in NMAC 6.40.2.11
- Interior ads limited to over every other window not more than 24" wide by 12" height

### School Bus Advertising cont'd.

- Lease agreements establish the price, schedule and term; agreements maintained for 5 years after term.
- Funds raised are remitted to PED school bus advertising fund.
- 60% of proceeds distributed to districts to use in accordance with districts technology plan in amount proportional to district's contribution.
- 40% distributed to districts for middle and junior high schools for extracurriculars.
- Funds raised subject to audit and reporting reqs.

### Licensing the School Brand

- A school's name, brand, logo, mascot and image are intellectual property (IP) owned by the District which may be used to generate revenue.
- Districts should make sure schools' logo, mascot and brand are not violating anyone else's trademark (before trying to realize revenue for it).
- District should monitor unauthorized use of its IP.
- District may license the use of its IP through carefully structured contracts.

#### Work Made for Hire

- Work Made for Hire Doctrine—
- Generally, the author of a work owns the copyright.
- However, if the work is "made for hire," the employer owns the copyright unless otherwise agreed (agreement could be in a CBA).
- A work is "made for hire" if prepared by an employee in the scope of employment.
- Not applicable to software or to patents.
  - Means that software designed in house may be owned by its author; District should set clear policy or contractual expectations about the ownership of these types of IP
- Market for Online Lesson Plans (teachers selling to teachers)
  - Teacher may not own the rights to the lesson plans.

### Licensing the School Brand Cont'd.

- District's can place restrictions on the use of their school names, brands and mascots by booster clubs, foundations, or other third parties, and thereby exercise some control over their activities.
- For all purposes, District's should set clear expectations about what IP it owns, who may use, and under what circumstances.
- District policy should reserve all IP rights on behalf of the board and mandate that no group/person may make money from District IP without express permission.

#### Booster Clubs, Gifts, Donations and Title IX

- Booster clubs and foundations are invaluable to districts because they exist solely to support the district but they can also give the district a public relations "black eye" or create legal liability to the district.
- Contracts with booster clubs, PTA's and foundations should specify obligations to be complied with in consideration for use of school's name and brand.
- Funds and like-kind donations should come directly to the district, and become the district's funds to ensure equitable distribution.
- All district's need to have at least one T9 coordinator and gifts and donations must be scrutinized for T9 compliance if they may affect boys and girls unequally.

### Booster Clubs, Gifts, Donations and Title IX Cont'd.

- Unequal gifts or donations to one gender do not per se violate Title IX but OCR will scrutinize to find some "off-setting benefit" to ensure overall equal treatment. The off-set may need to come from district funds.
- OCR ordered a Michigan school district to tear down newly renovated baseball bleachers financed by the baseball boosters over 6 years because no offsetting benefit to softball field.
- All donations into a single "Athletic Equity Fund" may be best practice.

# Booster Clubs, PTO's and other Support Groups

- District's policies and contracts with outside groups should address:
  - Title IX issues
  - How funds are handled
     – specific accounting and banking procedures to reduce risk of embezzlement
  - Information provided to district, e.g., list of activities to be pre-approved, financial reports
  - Insurance
  - Bonding of organization treasurer
  - Tax liability for donations
  - Food handling
  - Supervision/Prohibition of students engaged in fundraising
  - Use of school facilities
  - Unauthorized activities
  - District liaison to group
  - Disclaim liability for support group activities

# Crowdfunding: Loot and Liability

#### What is crowdfunding?

- o A form of online begging.
- A number of sites cater to educators and some school districts have set up their own sites as a way of regulating these activities.
- Teachers can ask for funds for class projects and equipment, but there
  must be policies and procedures in place in advance.

#### Regulate

- o Mhy?
  - Most school districts do not know that teachers are engaged in crowdfunding until something goes wrong.
  - Educators are raising money in the name of your district and specific schools.
  - Some crowdfunding sites are not reputable.
  - Who owns the equipment purchased with the funds?

#### Donors Choose.org



- Lots of New Mexico teachers asking for money to buy I-pads and I-pad minis, surface pros, etc.
  - o If they raise the money and purchase the equipment, who owns the equipment?
  - o If they go to a different school, can they take it with them?
  - A different district?



### Be Careful Out there...

- "My students need 170 science journals to make the most of the short time we are allowed to teach this subject in 3<sup>rd</sup> grade."
- Same teacher also looking for "...ipads to be able to practice for the PARCC tests in class."

### Caution...



- Almost every picture accompanying the request has pictures of children.
- Have the parents of these children given permission for their images to be used?
- Have these children been identified in some manner which violates FERPA?
  - Special Education the site allows you to filter for classrooms with special needs and there are pictures of lots of little kids.
  - English Language Learners
  - Can filter schools by highest rates of poverty.

# How is the district/school portrayed?

- "My students need and deserve the best and with an up-to-date teacher workroom us teachers, can deliver our best, as well. We are in need of basic teacher items."
- Requesting \$2,164.00



#### Solution

- Regulate
- The district must either allow or prohibit.
- If allowed, which sites are allowed?
  - Sites must be vetted and pre-approved
  - Sites should be limited to those designed for schools/educators
- o If allowed, require pre-approval:
  - For the project
  - For the language in the request
  - For any photos being used
  - Teacher may not receive money/items directly should go to administrator to be inventoried prior to use.
    - Your teachers are doing this now that one site had 111 projects posted for New Mexico.
      - Do you have your policies in place?



#### Cell Tower Leases

- Districts may be land rich and cash poor.
- Companies lease a sliver of land over a long term to erect a tower.
- Rent dependent on market conditions but may be \$1000-2000/month
- Must be approved by State Board of Finance
- Requires a commercial appraisal. May costs >\$4k.
- Must comply with zoning laws
- Other issues to consider:
  - Subleasing allowed
  - Signal interference
  - Access rights

# Other Sources of Revenue to Explore...

- Sponsorship for theater productions.
  - Example: Instead of a goblet, Macbeth drinks from a Starbucks cup and Starbucks donates \$250.00 to the production.

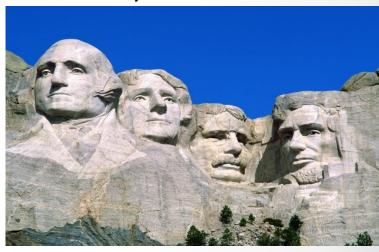


Caution: advertising policy must be followed consistently – is advertising allowed in the building?

Is the theater considered the building?

### Naming Rights

- Policies must include:
- Facilities
- Non-permanent structures (i.e., Benches)
- Memorials
- Statutes
- Fields
- Roads
- Require design plans
- May include Corporate and Individual naming.
- Rules may be different depending on state law



### Did We Mention?

- Private Donations
- Broadcasting rights
- Child Care and After School programs
- Pay-to-play
- Facilities Use
- Solar and Wind farm leases





- There are ways to generate money for school districts, outside of traditional methods.
- Policies, procedures and protocols are critical in keeping the District out of trouble and minimizing hassles.
- Do not leave this to chance...

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