TRANSITIONING DISTRICTS:

UNDERSTANDING TRANSGENDER ISSUES IN OUR SCHOOLS

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TOPICS

- Non-Discrimination and the Courts
- U.S Department of Education –
 Office of Civil Rights
- Students, Facilities and Programs
- Terminology

IMPORTANT COURT DECISIONS

- Noted Discrimination Cases:
 - Brown v. Board of Education (U.S. Sup. Ct. 1954)
 - Ended racial segregation of students in schools
 - "[Education] is a principal instrument in awakening the child to cultural values, in preparing [the child] for later professional training, and in helping [the child] to adjust normally to [her/his] environment."
 - "[Educational] opportunity ... is a right which must be available to all on equal terms."
 - Mendez v. Westminster School Dist. Of Orange County (U.S.D.C. Cal. 1946)
 - Ended language-based segregation in schools
 - "[English language deficiencies] do not justify the general and continuous segregation in separate schools of the children of Mexican ancestry from the rest of the elementary school population."
 - Doe v. Regional School Unit 26 (Sup.Ct. Maine 2014)
 - Ended State of Maine transgender student segregated use of facilities
 - State Human Rights Act violation to treat a student differently based on transgender status

U.S. DEPARTMENT OF ED OFFICE OF CIVIL RIGHTS

- May 12, 2016 Dear Colleague Letter: Title IX prohibits "discrimination based on a student's gender identity, including discrimination based on a student's transgender status"
 - Safe and non-discriminatory environment
 - Use names and pronouns consistent with gender identity
 - Access to sex-segregated activities and facilities (restrooms, classes, clubs, athletics, overnight accommodations)
 - Privacy and educational records FERPA protects disclosure of status
 - Amendment/correction of Education Records
- April 29, 2014 Q&A on Title IX and Sexual Violence
 - Title IX prohibits sex discrimination based on gender identity and sexual orientation
 - Context: bullying and harassment

UPDATE — 2/22/17 OCR-DOJ LETTER

- February 22, 2017 Dear Colleague Letter:
 - DOJ and DoEd "withdrawing the statements of policy and guidance" in <u>May 12, 2016 letter</u> and January 7, 2015 letter (restroom access), <u>but not April 12, 2014 Q&A</u>
 - "Withdrawal ... does not leave students without protections from discrimination, bullying or harassment"
 - "All Schools must ensure that all students, including LGBT students, are able to learn and thrive in a safe environment"
 - OCR "will continue its duty under law to hear all claims of discrimination and will explore every appropriate opportunity to protect all students and to encourage civility in our classrooms"
 - Does not create any prohibitions
 - Agencies defer to states and school districts

CURRENT CASE PENDING

- G.G. ex rel. Grimm v. Gloucester County School Board (Virginia)
 - Mother of transgender teen sued under Title IX and Equal Protection Clause of the U.S. Constitution
 - School Board Policy: requiring students to use restroom consistent with birth-assigned sex
 - U.S. District Court: dismissed case
 - U.S. Court of Appeals (4th Circuit 2006): Department of Ed interpretation of its own regulations governs, Title IX prohibits gender identity discrimination
 - U.S. Supreme Court: Accepted the Case for hearing in 2017
- Trump Administration: Indicating change of interpretation to a State issue, not a Federal mandate
- New Mexico Constitution: "Equality of rights under law shall not be denied on account of the sex of any person."

STUDENTS

- Goal: Cultivate a safe and positive learning environment for <u>all</u> students
- School Board Policies Non-Discrimination
 - Courts/OCR Gender identity protected under sex discrimination
- School Board Policies Bullying, harassment and hazing
 - OCR includes bullying, harassment, hazing, or intimidating based on gender identification
- Gender identification/transgender discrimination concerns:
 - Preferred name and proper pronoun use including student records and diplomas
 - Access to facilities consistent with gender identity, with gender neutral options for all students
 - Site staff training add to current sex discrimination training

FACILITIES AND PROGRAMS

- General Rule: Equal access to facilities and programs
- Facilities: Equal Alternatives (not "separate but equal")
 - Bathrooms: single user, multiple user, nurse's office
 - Changing rooms/locker rooms: same or alternate schedules
 - New construction and renovations
 - Partitions, separate shower stalls, more single user restrooms
- Programs including athletics
 - NMAA
 - NCAA
 - Travel

UNDERSTANDING TERMINOLOGY

- <u>Gender identity</u>: one's internal sense of gender, consistently asserted, which may differ from sex assigned at birth
 - Sex assigned at birth: gender listed on one's original birth certificate
- <u>Gender expression</u>: External cues communicating one's gender to others (e.g. clothing, behavior, mannerisms)
- <u>Gender transition</u>: the duration of the experience of moving from living as one's assigned sex to living and identifying consistent with one's gender identity
- <u>Transgender</u>: describes a person whose gender identity is different from the individual's sex assigned at birth
 - Transgender male: assigned female at birth, has male gender identity
 - Transgender female: assigned male at birth, has female gender identity
- <u>Gender non-conforming</u>: expression, characteristics, and/or identity do not conform to gender stereotypes
- <u>Intersex:</u> a person born with reproductive or sexual anatomy and/or a chromosome pattern that can't be classified as typically male or female

Terms not dependent on completion of medical treatments or procedures

MORE TERMINOLOGY

- <u>Preferred name</u>: the requested name that corresponds with one's gender identity
- <u>Pronouns</u>: the pronouns corresponding to one's gender identity (she/her/hers or he/him/his)
- Official governmental records: reflect the legal name of the individual (birth certificates, social security cards, some school records) either from birth or as name and/or gender is legally changed (typically court orders or other government documentation)

OTHER RESOURCES

- Students: US Dept. of Ed. Office of Safe and Healthy Students
 - May 2016 Examples of Policies and Emerging practices for supporting transgender students http://www2.ed.gov/about/offices/list/oese/oshs/emergingpractices.p df
- Students: US Dept. of Ed. Office for Civil Rights
 - Resources for Transgender and Gender-Nonconforming Students <u>http://www2.ed.gov/about/offices/list/ocr/lgbt.html</u>
- Employees:
 - 2015 EEOC ruling Lusardi v. McHugh: disparate treatment and harassment to deny common restroom access and misuse pronouns
 - <u>US Dept. of Labor</u>: OSHA Guide to Restroom Access for Transgender Workers https://www.osha.gov/Publications/OSHA3795.pdf

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TRANSGENDER ISSUES - OTHER









QUESTIONS?

- Non-Discrimination Laws/Rulings
- Students, Facilities, Programs
- Terminology

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